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# **Lincoln County**

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## ***Joint Short-Term Work Program Update (2013-2017)***

**Prepared by:**

***CSRA Regional Commission  
April, 2012***

**Adopted:**

***City of Lincolnton - November 5, 2012  
Lincoln County Board of Commissioners - November 8, 2012***

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## **PROJECT BACKGROUND:**

In 2010, the city of Lincolnton and Lincoln County completed and adopted a partial update of the county's joint comprehensive plan document—drafted in accordance with the recertification schedule established by the Georgia Department of Community Affairs (DCA). The partial update was intended—on an interim basis—to provide both jurisdictions with a measureable plan of action to address the challenges and opportunities presented by ever changing patterns of growth, development, and redevelopment throughout the community. This document would provide focus to Lincolnton's and Lincoln County's land use and development policies and objectives until a full comprehensive plan update could be completed consistent with the standards contained within the Georgia Department of Community Affairs' (DCA) Local Planning Requirements. The full comprehensive plan update was to have been completed by February 28, 2013, as scheduled by Georgia DCA.

In February of 2011, the DCA offered local governments with upcoming recertification dates the option of updating their Short-Term Work Program (STWP) in lieu of preparing a full update. This “deferral” option was initiated as a way for local governments to continue work toward the implementation of their existing comprehensive plans while working with increasingly limited financial resources. Lincolnton and Lincoln County officials opted to participate in the comprehensive plan deferral option.

Following a public hearing, the Lincoln County Board of Commissioners approved a resolution to officially transmit the draft STWP to the Central Savannah River Area Regional Commission and DCA for review on August 9, 2012. The Mayor and City Council of the City of Lincolnton likewise held a public hearing and voted to transmit the joint document on August 6, 2012. The final STWP update was adopted by Lincoln County on **(DATE)**. The City of Lincolnton adopted the final STWP document on **(DATE)**. A copy of both transmittal resolutions is included as Appendix A to this document. Adoption resolutions are represented as Appendix B.

The *Lincoln County Joint Short-Term Work Program (2013-2017)* is included on pages 3-5 herein.

## Lincoln County Joint Short-Term Work Program Update (2013-2017)

### ECONOMIC DEVELOPMENT

STRATEGY	2013	2014	2015	2016	2017	Funding Source	Cost	Responsible Party
Actively support IDA, Chamber of Commerce, and other local organizations that recruit and support businesses.	●	●	●	●	●	Lincolnton, Lincoln County General Funds	Undetermined	City, County
Work with DOT to upgrade and expand Hwy 43 to 4 lanes throughout the county.	●	●	●	●	●	Federal, State, and other transportation funds	\$40,000,000	City, County, State, GDOT
Actively encourage and support small businesses and the agencies that support and strengthen them.	●	●	●	●	●	Lincolnton, Lincoln County General Funds	Undetermined	City, County
Upgrade and develop technology infrastructure (broadband) and leverage as an economic development tool.	●	●	●	●	●	NTIA, County, Private Investment	\$10,000,00	County, CSRA FiberNet
Create partnerships with the school district to promote workforce development initiatives.	●	●	●	●	●	Georgia Dept. Ec. Dev.	\$7,000	County, Tech. College, School Board

### HOUSING

STRATEGY	2013	2014	2015	2016	2017	Funding Source	Cost	Responsible Party
Offer incentives to developers that provide a portion of their new single or multi-family construction at reduced prices to encourage a broader range of housing options for all income levels.	●	●	●	●	●	N/A	N/A	City, County
Engage the private sector in order to increase the availability of quality affordable housing at the low end of the economic spectrum.	●					N/A	N/A	City, County
Abate nuisance properties through code revision and enforcement.	●	●				Lincolnton, Lincoln County General Funds	Staff Time	City, County

## Lincoln County Joint Short-Term Work Program Update (2013-2017)

### NATURAL AND CULTURAL RESOURCES

STRATEGY	2013	2014	2015	2016	2017	Funding Source	Cost	Responsible Party
Preserve and enhance rural character by discouraging development in areas that have been deemed unsuitable or an area requiring special attention.	●	●	●	●	●	City/ County	Staff Time	City/ County
Nominate eligible properties to the National Register of Historic Places.	●	●	●	●	●	City/ County	Staff Time	City/ County
Continue to actively support historic preservation activities.	●	●	●	●	●	City/ County	Staff Time	City/ County
Establish estate zoning district to allow for preservation of open space in identified areas.	●	●	●	●	●	City/ County	Staff Time	City/ County
Provide enhancements and support for the (re)development of newly acquired lakefront parks.	●	●	●	●	●	Federal, State, Local	Undetermined	County/ Development Authority
Support development and use of Elijah Clarke State Park	●	●	●	●	●	TBD	Variable	Development Authority
Implement the recommendations of the parks and recreation master plan.	●	●	●	●	●	LWCF, Recreational Trails, Local	Variable	County

### LAND USE

STRATEGY	2013	2014	2015	2016	2017	Funding Source	Cost	Responsible Party
Amend subdivision regulations to require street trees where appropriate within new development.	●	●	●	●	●	City, County, DCA	\$50,000	CSRA RC
Amend subdivision regulations to require connection of pedestrian facilities to existing infrastructure where applicable.	●	●	●	●	●	City, County, DCA	\$50,000	CSRA RC
Amend zoning ordinance to ease parking restrictions for residential uses in downtown areas to encourage loft style development in Lincoln.	●	●	●	●	●	City, County, DCA	\$50,000	CSRA RC

## Lincoln County Joint Short-Term Work Program Update (2013-2017)

### COMMUNITY FACILITIES AND SERVICES

STRATEGY	2013	2014	2015	2016	2017	Funding Source	Cost	Responsible Party
Work with neighboring jurisdictions throughout the region to provide broadband access to Lincoln County and its citizens.	●	●	●	●	●	NTIA, County, Private Investment	\$50,000,000	County, CSRA FiberNet
Expand the water treatment facility – Lincolnton.				●	●	City, State Funds , USDA	\$7,000,000	City
Targeted expansion of water/ sewer to encourage growth in appropriate areas.	●	●	●	●	●	County	Undetermined	County
Replace and upgrade law enforcement / Fire / EMS equipment as necessary (Included communication equipment and infrastructure) .	●	●	●	●	●	County, City, State, and Federal Grants	Undetermined	City, County
Improve & upgrade sidewalks – Lincolnton.	●		●	●	●	City, TE Funds	\$500,000	City
Perform regular maintenance of streets and roads.	●	●	●	●	●	City, County, GDOT	Undetermined	City, County, GDOT
Actively pursue expansion of Hwy 43 to 4 lanes throughout the county.	●	●	●	●	●	Federal, State, and other transportation funds	\$40,000,000	City, County, State, GDOT
Renovate existing senior center.	●	●	●			County/ CDBG	\$500,000	County , DCA
Construct a new EMS/Fire facility.				●	●	City, County	\$800,000	County
Convert existing EMS/Fire facility for other government purposes.				●	●	City, County	Undetermined	County

### INTERGOVERNMENTAL COORDINATION

STRATEGY	2013	2014	2015	2016	2017	Funding Source	Cost	Responsible Party
Continue to work on annexation agreement between City & County.			●	●	●	City, County	Staff Time	City, County
Work with each other on targeted expansion of water & sewer facilities to keep development from sprawling.	●	●	●	●	●	City, County	Staff Time	City, County
Consolidate city and county land development services.					●	City, County	Staff Time	City, County

Pages 6-9 comprise a “Report of Accomplishments” resulting from the communities’ review of the short-term work program (STWP) component of the *Lincoln County Comprehensive Plan: Partial Update (2010-2015)*. A majority of the projects contained in the 2010-2015 STWP are ongoing and have been carried-over into the updated 2013-2017 STWP.

<b>Lincoln County Comprehensive Plan: Partial Update (2010-2015) Short-Term Work Program: Report of Accomplishments</b>				
<b>ECONOMIC DEVELOPMENT</b>				
<b>Task</b>	<b>Accomplished? Yes/No/ Ongoing</b>	<b>Timeframe Completed (year)</b>	<b>Phases? Yes/No</b>	<b>Current State on How Task was Accomplished</b>
Actively support IDA, Chamber of Commerce, and other local organizations that recruit and support businesses.	Ongoing	Long Term	NO	N/A
Work with DOT to upgrade and expand Hwy 43 to 4 lanes throughout the county.	Ongoing	2015	NO	Transportation Investment Act Project Listing - Add Passing Lane on SR 43 (NB and SB) between lake and SR220 and SR 47 Passing lanes for 2.48 Miles from milepost 7.85 to milepost 10.53.
Actively encourage and support small businesses and the agencies that support and strengthen them.	Ongoing	Long Term	NO	On case by case basis, both city and county fund events for Chamber of Commerce. Lincoln County Development Authority is funded by county. Some office space is provided.
Upgrade and develop technology infrastructure (broadband) and leverage as an economic development tool.	Ongoing	Estimated completion date of 2012	YES	Countywide installation of broadband in process through USDA grant (Wilkes Telephone Grant).
<b>NATURAL AND CULTURAL RESOURCES</b>				
<b>Task</b>	<b>Accomplished? Yes/No/ Ongoing</b>	<b>Timeframe Completed (year)</b>	<b>Phases? Yes/No</b>	<b>Current State on How Task was Accomplished</b>
Preserve and enhance rural character by discouraging development in areas that have been deemed unsuitable or an area requiring special attention.	Ongoing	Long Term	NO	2002 Ordinance updated in 2010, entrance overlay to lakefront corridor.
Nominate eligible properties to the National Register of Historic Places.	Ongoing	Long Term	NO	N/A
Continue to actively support historic preservation activities.	Yes	Long Term	NO	N/A
Establish estate zoning district to allow for preservation of open space in identified areas.	NO Activity	NO Activity	NO	Slow economy and lack of lakefront development has shifted county priorities.

**Lincoln County Comprehensive Plan: Partial Update (2010-2015)  
Short-Term Work Program: Report of Accomplishments**

**HOUSING**

<b>Task</b>	<b>Accomplished? Yes/No/ Ongoing</b>	<b>Timeframe Completed (year)</b>	<b>Phases? Yes/No</b>	<b>Current State on How Task was Accomplished</b>
Offer incentives to developers that provide a portion of their new single or multi-family construction at reduced prices to encourage a broader range of housing options for all income levels.	NO Activity	N/A	NO	Slow economy has shifted focus to infrastructure improvements to entice development.
Engage the private sector in order to increase the availability of quality affordable housing at the low end of the economic spectrum.	NO Activity	N/A	NO	Codes have been adjusted from 1150 sq ft to 1000 sq ft
Abate nuisance properties through code revision and enforcement.	Ongoing	Long Term	NO	Shares code enforcement officer but not property acquisition.

**LAND USE**

<b>Task</b>	<b>Accomplished? Yes/No/ Ongoing</b>	<b>Timeframe Completed (year)</b>	<b>Phases? Yes/No</b>	<b>Current State on How Task was Accomplished</b>
Amend subdivision regulations to require street trees where appropriate within new development.	NO Activity	NO Activity	NO	Slow economy has reduced desire to increase costs related to regulation.
Amend subdivision regulations to require connection of pedestrian facilities to existing infrastructure where applicable.	NO Activity	NO Activity	NO	Slow economy has reduced desire to increase costs related to regulation.
Amend zoning ordinance to ease parking restrictions for residential uses in downtown areas to encourage loft style development in Lincolnton.	City	NO Activity	NO	Suggestive language on adjacent property to city which can be tied into water and sewer.

**Lincoln County Comprehensive Plan: Partial Update (2010-2015)  
Short-Term Work Program: Report of Accomplishments**

**COMMUNITY FACILITIES AND SERVICES**

<b>Task</b>	<b>Accomplished? Yes/No/ Ongoing</b>	<b>Timeframe Completed (year)</b>	<b>Phases? Yes/No</b>	<b>Current State on How Task was Accomplished</b>
Work with neighboring jurisdictions throughout the region to provide broadband access to Lincoln County and its citizens.	Ongoing	unknown	NO	Countywide installation of broadband in process through USDA grant (Wilkes Telephone Grant).
Upgrade water treatment facility – Lincolnton.	Yes	2005	NO	City/County Joint project. Would like to address wastewater in similar manner.
Targeted expansion of water and sewer to encourage growth in appropriate areas and discourage it in inappropriate ones.	Ongoing	Long Term	NO	3.5 million county usda 2011 cdbg sewer improvements=city.
Replace and upgrade law enforcement / Fire / EMS equipment as necessary (Included communication equipment and infrastructure).	Ongoing	Long Term	NO	2 new ambulances through Trauma Centers grant FEMA grant/Fire-EMS grant.
Improve & upgrade sidewalks – Lincolnton.	Ongoing	Long Term	YES	2011 TE Phase II awarded \$225,000, which was not awarded the full application amount so the project area still needs to be determined because the application was for three different areas in the city. The project will be a continuation of Phase I and Phase II.
Perform regular maintenance of streets and roads.	Ongoing	Long Term	NO	Majority of Public Works responsibility is to Resurface, Patch, and maintain gravel roads, etc.
Actively pursue expansion of Hwy 43 to 4 lanes throughout the county.	Ongoing	Long Term	NO	Transportation Investment Act Project Listing - Add Passing Lane on SR 43 (NB and SB) between lake and SR220 and SR 47 Passing lanes for 2.48 Miles from milepost 7.85 to milepost 10.53.
Construct new senior center.	No	N/A	NO	Existing senior center to be renovated.



**Lincoln County Comprehensive Plan: Partial Update (2010-2015)  
Short-Term Work Program: Report of Accomplishments**

**INTERGOVERNMENTAL COORDINATION**

<b>Task</b>	<b>Accomplished? Yes/No/ Ongoing</b>	<b>Timeframe Completed (year)</b>	<b>Phases? Yes/No</b>	<b>Current State on How Task was Accomplished</b>
Continue to work on annexation agreement between City & County.	No	N/A	NO	Slowed economy has reduced priority on this topic.
Work with each other on targeted expansion of water & sewer facilities to keep development from sprawling.	Ongoing	Long Term	YES	County collects and sends to City to treat.

LINCOLN COUNTY

RESOLUTION OF ADOPTION

*Adoption of the Lincoln County Joint Short-Term Work Program Update (2013-2017)*

**WHEREAS**, Lincoln County has completed a comprehensive plan five-year short-term work program update for the years 2013 through 2017; and,

**WHEREAS**, the short-term work program update was prepared in accordance with the Rules and Procedures of the Georgia Department of Community Affairs; and,

**WHEREAS**, the short-term work program update has been reviewed by the Central Savannah River Area Regional Commission and the Georgia Department of Community Affairs and found to be in compliance with the *Standards and Procedures for Local Comprehensive Planning*;

**BE IT THEFEFORE, RESOLVED**, that the Lincoln County Board of Commissioners do hereby adopt the *Lincoln County Joint Short-Term Work Program Update (2013-2017)* and submit the short-term work program update document and a copy of this resolution the Central Savannah River Area Regional Commission for provision to the Georgia Department of Community Affairs..

Adopted this 8<sup>th</sup> day of November, 2012

  
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H. Wade Johnson, Chairman  
Lincoln County Board of Commissioners

ATTEST:

  
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Roxanne Ashmore, clerk



**CITY OF LINCOLNTON**

**RESOLUTION OF ADOPTION**

**Adoption of the City of Lincolnton Short-term Work Program Update  
(2013-2017)**

**WHEREAS**, City of Lincolnton has completed a comprehensive plan five-year short-term work program update for the years 2013 through 2017; and,

**WHEREAS**, the short-term work program update was prepared in accordance with the Rules and Procedures of the Georgia Department of Community Affairs; and,

**WHEREAS**, the short-term work program update has been reviewed by the Central Savannah River Area Regional Commission and the Georgia Department of Community Affairs and found to be in compliance with the *Standards and Procedures for Local Comprehensive Planning*.

**BE IT THEREFORE, RESOLVED**, that the Mayor and Council of the City of Lincolnton do hereby adopt the *City of Lincolnton Joint Short-Term Work Program Update (2013-2017)* and submit the short-term work program update document and a copy of this resolution to the Central Savannah River Area Regional Commission for provision to the Georgia Department of Community Affairs.

ADOPTED this 5 day of November, 2012.

Henry Brown

Henry Brown, Mayor, City of Lincolnton

ATTEST:

Kay F. Remsen

Kay F. Remsen, City Clerk