Millen-Jenkins County

Joint Short-Term Work Program Update (2013-2017)

Prepared by:

CSRA Regional Commission

Adopted:

City of Millen - December 14, 2012 Jenkins County Board of Commissioners - January 8, 2013

PROJECT BACKGROUND:

In 2009, the city of Millen and Jenkins County completed and adopted a partial update of the communities' joint comprehensive plan document—drafted in accordance with the recertification schedule established by the Georgia Department of Community Affairs (DCA). The partial update was intended—on an interim basis—to provide Millen and Jenkins County with a measureable plan of action to address the challenges and opportunities presented by ever changing patterns of growth, development, and redevelopment throughout the community. This document would provide focus to Millen and Jenkins County's land use and development policies and objectives until a full comprehensive plan update could be completed consistent with the standards contained within the Georgia Department of Community Affairs' (DCA) Local Planning Requirements. The full comprehensive plan update was to have been completed by February 28, 2013, as scheduled by Georgia DCA.

In February of 2011, the DCA offered local governments with upcoming recertification dates the option of updating their Short-Term Work Program (STWP) in lieu of preparing a full update. This "deferral" option was initiated as a way for local governments to continue work toward the implementation of their existing comprehensive plans while working with increasingly limited financial resources. Millen and Jenkins County officials opted to participate in the comprehensive plan deferral option.

Following a public hearing, the Jenkins County Board of Commissioners approved a resolution to officially transmit the draft STWP to the Central Savannah River Area Regional Commission and DCA for review on September 18, 2012. The Mayor and City Council of the City of Millen likewise held a public hearing and voted to transmit the joint document on October 2, 2012. The final STWP update was adopted by the City of Millen on December 14, 2012. Jenkins County adopted the final STWP document on January 8, 2013. A copy of both transmittal resolutions is included as Appendix A to this document. Adoption resolutions are represented as Appendix B.

The Millen-Jenkins County Joint Short-Term Work Program (2013-2017) is included on pages 3-6 herein.

Millen-Jenkins County Joint Short-Term Work Program Update (2013-2017)

ECONOMIC DEVELOPMENT								
STRATEGY	2013	2014	2015	2016	2017	Cost*	Funding Source & Amount	Responsible Party
Continue to improve infrastructure to promote new industry.	•	•	•	•	•	Up to \$900,000	TE/SPLOST/GDOT/ City/ County GEFA, One Georgia, EIP	City/County
Create incentive packages to promote new industry.	•	•	•	•	•	Staff time	City/County & Staff time	City/County
Improve technological capabilities of the county through broadband expansion.	•	•	•	•	•	Undetermined (Until new funding source identified)	Federal/State/Local	County
Acquire property for a new industrial site/park - multiple industry.	•	•	•	•	•	TBD based on availability.	One Georgia/SPLOST/EDA	City/County
		NAT	URAI	LANI	CUL	TURAL RESOURCES		
STRATEGY	2013	2014	2015	2016	2017	Cost*	Funding Source & Amount	Responsible Party
Nominate eligible historic properties to the National Register.	•	•	•	•	•	Staff time or RC LGS services (\$2,500— \$10,000 for nomination paperwork.	CSRA RC & DNR	City/County
Protect historic properties through local historic preservation district.	•	•	•	•	•	\$15,000	City/County/RC & Staff time City/County/Chamber of Commerce	City/County
Maintenance of historic property in the city (i.e. courthouse, etc.)	•	•	•	•	•	\$10,000 annually	City /County	City /County
Identify and classify scenic views and sites.				•	•	Staff time	City/County	City/County
Continually monitor natural resources for pollution.	•	•	•	•	•	Staff time	Grants/City/County & Undetermined	City/County
Create recreational lake.			•	•	•	TBD when federal funding is restored.	DNR/County & Undetermined	City/County
Seek funding to address flooding concerns.	•	•	•	•	•	TBD when federal funding is restored for recreational lake.	DNR/County/ & Undetermined	City/County
Create Welcome Center and museum focusing on local character and trains.				•	•	\$300,000	City/County/TE	City/County
Promote organic farming.	•	•	•	•	•	\$5,000	4H/City/County	City/County
Promote soil and conservation efforts.	•	•	•	•	•	\$30,000	DNR/City/County	City/County

^{*}Note: Costs are approximated and subject to substantial variation based on future availability of state and federal funding sources, the preparation of final engineering estimates and studies, and other factors.

Millen-Jenkins County Joint Short-Term Work Program Update (2013-2017)

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NATUR	AL &	CUL	TUR	AL RI	ESOU	IRCES (CONT	INUED)	
STRATEGY	2013	2014	2015	2016	2017	Cost*	Funding Source & Amount	Responsible Party
Continue to seek funding to create tourism destinations.	•	•	•	•	•	Staff time	City/County/Chamber of Commerce & Undetermined	City/County
Support efforts to enhance Magnolia Springs State Park and Camp Lawton Site.	•	•	•	•	•	TBD at time local assistance requested	LWCF/Rec. Trails/Local Funds	DNR/Chamber
Continually review/revise land use regulations.	•	•	•	•	•	\$25,000	City/County/RC	City/County
Continue streetscape and façade revitalization.	•	•	•	•	•	\$1,000,000	TE/City & Undetermined	City
Preserve the Pal Theatre and antique film equipment.	•	•	•	•	•	\$200,000	City/County/RC	City
COMMUNITY FACILITIES								
STRATEGY	2013	2014	2015	2016	2017	Cost*	Funding Source & Amount	Responsible Party
Pave dirt roads.	•	•	•	•	•	\$200,000— \$300,000 (Mix of SPLOST, LMIG & TIA10 disbursements)	State/SPLOST/GDOT & Undetermined	County
Upgrade Airport.	•	•	•	•	•	\$500,000	One GA/GA Air & Undetermined	County
Extend water infrastructure into the county where feasible.	•	•	•	•	•	\$200,000	SPLOST/USDA/GEFA & Undetermined	City/County
Continue monitoring and maintenance of regulations for septic tank systems.	•	•	•	•	•	Staff time	County/Health Dept/EPD & Undetermined	County/EPD/ Health Dept City/ County/State Recycling Coordinator
Increase education and awareness of recycling programs and opportunities for paper and organic waste materials.	•	•	•	•	•	Staff time	County/State/ EPD/SPLOST & Undetermined	City/County
Continue to encourage waste reduction programs.	•	•	•	•	•	Staff time	County/State/ EPD/SPLOST &Undetermined	City/County/ State Recycling Coordinator
Continue to purchase and replace law enforcement vehicles and equipment where necessary.	•	•	•	•	•	\$180,000	County/SPLOST & Undetermined	County
Seek funding to improve health services throughout the community.	•	•	•	•	•	Staff time	City/County & Undetermined	City/County

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Millen-Jenkins County Joint Short-Term Work Program Update (2013-2017)

COMMUNITY FACILITIES (CONTINUED)								
STRATEGY	2013	2014	2015	2016	2017	Cost*	Funding Source & Amount	Responsible Party
Continue to purchase and replace fire and EMS vehicles and equipment where necessary.	•	•	•	•	•	\$240,000	County/SPLOST /CDBG & Undetermined	City/County
Expand technical and vocational training opportunities for middle, high school, and non-traditional student.	•	•	•	•	•	TBD based on success of tech college branch recruitment.	Board of Education/ County/ Tech Schools & Undetermined	County/School Board/ Tech school
Expand career services for area youth.	•	•	•	•	•	TBD based on success of tech college branch recruitment.	Board of Education/ County/ Tech Schools & Undetermined	County/School Board/ Tech school
Improve community recreation facilities.				•	•	TBD once priority project identified	DNR/CDBG/County & Undetermined	County
Recruit a YMCA or Boys/Girls Club to the county.	•	•				Staff time	YMCA/County & Undetermined	City/County
Establish carpooling/commuter shuttle system for Plant Vogtle and other workers.				•	•	Up to \$150,000 over 5-year period	County/GDOT & Undetermined	City/County/ GDOT
Obtain funding to develop student internship/work program for high school credit hours.	•	•	•	•	•	Undetermined	Board of Education/ City/ County	City/County/ Board of Education
Recruit satellite junior college or tech school branch to County.	•	•	•	•	•	Staff time	Board of Education/ City/ County	City/County/ Board of Education
Continue to provide financial and human resource support to the Library to meet identified needs.	•	•	•	•	•	\$20,000	County/Grants/CDBG & Undetermined	County
Improve energy efficiency of public buildings to reduce operational costs.	•	•	•	•	•	TBD at time GEFA Weatherization program funded	City/County/ Federal/ State & Undetermined	City/County
Promote a community garden and increased local farming to improve local economy.	•	•	•	•	•	\$22,521.43	4H/City/County & Undetermined	City/County
Identify properties for infill renovation and greenspace use.	•	•	•	•	•	Staff time	City/Grants/CDBG	City/County
Request funds from GDOT to pave high priority roads.	•	•	•	•	•	\$200,000— \$300,000 (Mix of SPLOST, LMIG & TIA10 disbursements)	State/SPLOST/GDOT & TIA10	City

^{*}Note: Costs are approximated and subject to substantial variation based on future availability of state and federal funding sources, the preparation of final engineering estimates and studies, and other factors.

Millen-Jenkins County Joint Short-Term Work Program Update (2013-2017)								
	COI	ммс	ידואנ	Y FAC	CILITI	ES (CONTINUED)		
STRATEGY	2013	2014	2015	2016	2017	Cost*	Funding Source & Amount	Responsible Party
Purchase equipment to build and maintain roads.	•	•	•	•	•	\$30,000	State/SPLOST & TIA10	City
Resurface and repair existing roads.	•	•	•	•	•	\$200,000—\$300,000 (Mix of SPLOST, LMIG & TIA10 disbursements)	State/SPLOST & TIA10	City
Improve sewer lines in low income areas.	•	•	•	•	•	Variable \$600,000— \$3,000,000 (Three grant cycles)	CDBG	City
Continue to improve sewage system (In addition to low-income areas).	•	•	•	•	•	\$1,000,000—\$4,000,000	SPLOST/GEFA & CDBG	City
HOUSING								
STRATEGY	2013	2014	2015	2016	2017	Cost*	Funding Source & Amount	Responsible Party
Work with city on housing action plan.	•	•				\$15,000	City/County/RC & Undetermined	City/County
Specifically address housing needs for the aging population.	•	•	•	•	•	Staff time or RC LGS services (\$2,500— \$20,000 variable for grant writing and administration)	City/County/RC & Undetermined	City/County
Promote incentives to improve the quality and quantity of low income housing.	•	•	•	•	•	TBD at future date (Based on value of incentives selected and offered)	City/County/RC & Undetermined	City/County
LAND USE								
STRATEGY	2013	2014	2015	2016	2017	Cost*	Funding Source & Amount	Responsible Party
Monitor compatible land uses.	•	•	•	•	•	Staff time	County & Staff time	City/County
Identify potential future zoning changes.	•	•	•	•	•	Staff time	County & Staff time	City/County
Address growth patterns and potential annexation corridors.	•	•	•	•	•	Staff time or consultant study (\$5,000—\$15,000)	County & Staff time	City/County

^{*}Note: Costs are approximated and subject to substantial variation based on future availability of state and federal funding sources, the preparation of final engineering estimates and studies, and other factors.

Pages 7-11 comprise a "Report of Accomplishments" resulting from the communities' review of the short-term work program (STWP) component of the *Jenkins County Comprehensive Plan: Partial Update (2010-2015)*. A majority of the projects contained in the 2010-2015 STWP are ongoing and have been carried-over into the updated 2013-2017 STWP.

Jenkins County Comprehensive Plan: Partial Update (2010-2015) Short-Term Work Program: Report of Accomplishments **ECONOMIC DEVELOPMENT** Accomplished? Task **Accomplishments** Yes/No/Ongoing Grants were used for transportation improvements, water Improve infrastructure to promote new Ongoing by DDA and system improvements, and sewer system improvements to industry. County benefit CCA in the development of the new prison. Improve technological capabilities of The Regional Commission is working with the County and the county through broadband Ongoing City to find funding sources. expansion. The BOC adopted a tax abatement policy in 2011 that applies to industrial properties. New policy has a number of Create incentive packages to promote industries interested in new park. Ongoing new industry. The Magnolia Springs Development Authority to Create museum for civil war artifacts (Camp Lawton) CCC. **NATURAL & CULTURAL RESOURCES** Nominate eligible historic properties to Buckhead Church is being worked on by Don Perkins (county Ongoing the National Register. property). Joint City/County HP Commission working on a local district Protect historic properties through local within the city limits/ Cotton Ave local district may have a Ongoing historic preservation district. code to recommend designs and façade.

NATURAL & CULTURAL RESOURCES (CONTINUED)

Task	Accomplished Yes/No/ Ongoing	Accomplishments
Continue streetscape and façade revitalization.	Ongoing	Combined 2004 and 2006 TE funding of \$850,000 was completed in 2010. The 2011 TE award in the amount of \$1 million for streetscape and greenspace improvements in downtown Millen.
Preserve the Pal Theatre and antique film equipment.	Ongoing	The facility roof and bathrooms have been upgraded and Better Hometowns refurbished the marquee. The building is now used for public use and generates revenue.
Identify and classify scenic views and sites.	Ongoing	A number of roads have recently been identified and tourism brochures were recently updated.
Continually monitor natural resources for pollution.	Ongoing	The City is in charge of monitoring waste. There is also a community waste monitoring system in place.
Create recreational lake.	Postponed	1500 acre recreational lake local initiative proposed. Anticipated federal funding delayed indefinitely.
Seek funding to address flooding concerns.	Postponed	Recreational lake being sought to control Buckhead Creek flow from subdivision flooding. Anticipated federal funding delayed indefinitely.
Create Welcome Center and museum focusing on local character and trains.	Ongoing	Train Platform constructed downtown. Location for Welcome Center desired along Hwy25 to curb tourism toward downtown area.
Promote organic farming.	Ongoing	Jenkins County Diabetic Club partners with Future Farmers of America and Georgia Public Health Educators to look into community gardens.
Promote soil and conservation efforts.	Ongoing	Being promoted through ESC and RC&D.
Continue to seek funding to create tourism destinations.	Ongoing	N/A
Seek options to utilize old primary school property.	Abandoned	School building burned in Fall 2010. Property sold to local churches. No longer publicly owned.
Review/revise land use regulations.	Ongoing	County has subdivision regulations and mobile home regulations.

COMMUNITY FACILITIES

Task	Accomplished Yes/No/Ongoing	Accomplishments
Pave dirt roads.	Ongoing	No funding unless TSPLOST passes/public needs to be more aware of TSPLOST and its benefits.
Request funds from GDOT to pave high priority roads.	Ongoing	Reference STIP.
Purchase equipment to build and maintain roads.	Yes	Several pieces of equipment have been purchased.
Resurface and repair existing roads.	Ongoing	Priority is to pave roads; projecting \$20,000 a yr minus manpower to repair potholes.
Upgrade Airport.	Ongoing	A number of upgrades are finished. Property purchasing is still ongoing through grant.
Extend water infrastructure into the county where feasible.	Ongoing	CCA project completed. Wastewater treatment upgraded.
Continue monitoring and maintenance of regulations for septic tank systems.	Ongoing	Septic systems in Jenkins County are monitored by the State.
Increase education and awareness of recycling programs and opportunities for paper and organic waste materials.	Ongoing	Millen Better Hometowns is currently seeking funding.
Continue to encourage waste reduction programs.	Ongoing	City encourages waste reduction and energy reduction.
Continue to purchase and replace law enforcement vehicles and equipment where necessary.	Ongoing	Four new law enforcement vehicles have been added in the last three years.
Seek funding to improve health services throughout the community.	Ongoing	Optium Health Services purchased the Hospital with a plan for expansion and buying new equipment.
Continue to purchase and replace fire and EMS vehicles and equipment where necessary.	Yes	In the last two years the City has purchased a new fire department ladder truck and a new ambulance for EMS.
Recruit a YMCA or Boys/Girls Club to the county.	Abandoned	No success/Y-clubs are connected with the schools and 4-H programs are big in the school system. Support to be focused on existing programs.
Participate in the Safe Routes to School Program.	Abandoned	96% of students are bused. No local enthusiasm to initiate a program.

COMMUNITY FACILITIES (CONTINUED)

COMMONITY FACILITIES (CONTINUED)								
Task	Accomplished Yes/No/Ongoing	Accomplishments						
Establish carpooling/commuter shuttle system for Plant Vogtle and other workers.	Postponed	Funding for other initiatives prioritized over rural public transit services. Possible re-evaluation following receipt of TIA10 discretionary funds beginning in 2013.						
Obtain funding to develop student internship/work program for high school credit hours.	Ongoing	East Central GA Consortium funds allows for 10 students to be employed by county at minimum wage for a certain amount of hours.						
Recruit satellite junior college or tech school branch to County.	Ongoing	In discussion stage with Southeastern Tech.						
Continue to provide financial and human resource support to the Library to meet identified needs.	Yes	Library in good shape.						
Improve energy efficiency of public buildings to reduce operational costs.	Ongoing	The Jenkins County Courthouse Preservation Plan completed in September. A number of other building are currently being improved.						
Promote a community garden and increased local farming to improve local economy.	Ongoing	N/A						
Identify properties for infill renovation and greenspace use.	Ongoing	In subdivisions, there are provisions for greenspace.						
Request funds from GDOT to pave high priority roads.	Ongoing	N/A						
Purchase equipment to build and maintain roads.	Ongoing	N/A						
Improve sewer lines in low-income areas.	Ongoing	Grant applications are constantly ongoing. Knox Homes area recently completed as a result of a CDBG Grant.						
Resurface and repair existing roads.	Ongoing	N/A						
Continue to improve sewage system.	Ongoing	N/A						
Expand technical and vocational training opportunities for middle, high school, and non-traditional students.	Ongoing	Southeastern Technical has a program/ performance index and family enrichment programs.						
Expand career services for area youth.	Ongoing	N/A						
Improve the community recreation facility.	Ongoing	County SPLOST funds are continually being used to upgrade facilities. Highlights include improvements to the tennis facilities and speaker equipment for the fields and the gym.						

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Task	Accomplished Yes/No/ Ongoing	Accomplishments
Work with city on housing action plan.	Ongoing	N/A
Specifically address housing needs for the aging population.	ungaing	May seek additional funding assistance for Edenfield Apartments and Nursing Home.
Promote incentives to improve the quality and quantity of low income housing.	Ongoing	N/A
Develop housing action plan.	Ongoing	N/A
Promote incentives to improve the quality and quantity of low income housing.	Ongoing	N/A

LAND USE

Task	Accomplished Yes/No/Ongoing	Accomplishments
Monitor compatible land uses.	Ongoing	N/A
Identify potential future zoning changes.	Ongoing	N/A
Address growth patterns.	Ongoing	N/A
Identify potential future zoning changes.	Ongoing	N/A
Address growth patterns and potential annexation corridors.	Ongoing	Talks of annexation out to Hwy 25.

JENKINS COUNTY RESOLUTION OF TRANSMITTAL

Transmittal of the Comprehensive Plan Five-Year Short Term Work Program (2013-2017) to the Central Savannah River Area Regional Commission

WHEREAS, Jenkins County has completed a Comprehensive Plan Five-Year Short Term Work Program (2013-2017) update; and,

WHEREAS, Jenkins County certifies that the minimum public hearing requirements as required by the Georgia Department of Community Affairs Minimum Platttling Standards and Procedures for Comprehensive Planning have been met;

BE IT THEREFORE RESOLVED, that the Jenkins County Board of Commissioners do hereby transmit the *Millen-Jenkins County Joint Five-Year Short Term Work Program (2013-2017)* to the Central Savannah River Area Regional Commission for review under the Minimum Planning Standards and Procedures for Comprehensive Planning.

Adopted this 18th day of September, 2012

Jerry Henry, Chairman

Jenkins County Board of Commissioners

ATTEST?

Roland Stubbs, Administrator

CITY OF MILLEN

RESOLUTION OF TRANSMITTAL

Transmittal of the Comprehensive Plan Five-Year Short Term Work Program (2013-2017) to the Central Savannah River Area Regional Commission

WHEREAS, the City of Millen has completed a Comprehensive Plan Five-Year Short Term Work Program (2013-2017) update; and,

WHEREAS, the City of Millen certifies that the minimum public hearing requirements as required by the Georgia Department of Community Affairs Minimum Planning Standards and Procedures for Comprehensive Planning have been met;

BE IT THEREFORE RESOLVED, that the Mayor and City Council of the City of Millen do hereby transmit the *Millen-Jenkins County Joint Five-Year Short Term Work Program (2013-2017)* to the Central Savannah River Area Regional Commission for review under the Minimum Planning Standards and Procedures for Comprehensive Planning.

Adopted this 2nd day of October, 2012

Albert K. Rocker, Mayor

City of Millen

ATTEST:

H. Lamar Faircloth, City Manager

City of Millen

CITY OF MILLEN

RESOLUTION OF ADOPTION

Adoption of the Millen-Jenkins County Joint Short-Term Work Program Update (2013-2017)

WHEREAS, City of Millen has completed a comprehensive plan five-year short-term work program update for the years 2013 through 2017; and,

WHEREAS, the short-term work program update was prepared in accordance with the Rules and Procedures of the Georgia Department of Community Affairs; and,

WHEREAS, the short-term work program update has been reviewed by the Central Savannah River Area Regional Commission and the Georgia Department of Community Affairs and found to be in compliance with the Standards and Procedures for Local Comprehensive Planning;

BE IT THEREFORE RESOLVED, that the City of Millen City Council do hereby adopt the Millen-Jenkins County Joint Short-Term Work Program Update (2013-2017) and submit the short-term work program update document and a copy of this resolution to the Central Savannah River Area Regional Commission for provision to the Georgia Department of Community Affairs..

Adopted this (14th) day of (December), 2012.

Albert King Rocker, Mayor City of Millen City Council

ATTEST:

H. Lamar Faircloth, City Manager

JENKINS COUNTY

RESOLUTION OF ADOPTION

Adoption of the Millen-Jenkins County Joint Short-Term Work Program Update (2013-2017)

WHEREAS, Jenkins County has completed a comprehensive plan five-year short-term work program update for the years 2013 through 2017; and,

WHEREAS, the short-term work program update was prepared in accordance with the Rules and Procedures of the Georgia Department of Community Affairs; and,

WHEREAS, the short-term work program update has been reviewed by the Central Savannah River Area Regional Commission and the Georgia Department of Community Affairs and found to be in compliance with the Standards and Procedures for Local Comprehensive Planning;

BE IT THEREFORE RESOLVED, that the Jenkins County Board of Commissioners do hereby adopt the *Millen-Jenkins County Joint Short-Term Work Program Update (2013-2017)* and submit the short-term work program update document and a copy of this resolution to the Central Savannah River Area Regional Commission for provision to the Georgia Department of Community Affairs..

Adopted this 8th day of January, 2013

James Henry, Chairman

Jenkins County Board of Commissioners

ATTEST: