# Hart County Comprehensive Plan 2007-2030 COMMUNITY AGENDA



October, 2007

# Hart County Comprehensive Plan 2007-2030 COMMUNITY AGENDA

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# INTRODUCTION

# **Executive Summary**

This document, the Community Agenda, is the final piece of the Hart County Comprehensive Plan. It represents the summation of efforts to identify the issues and opportunities most critical to Hart County as it moves forward to the year 2030 and beyond. The Community Agenda in particular outlines the first steps the County will take in striving to guide and manage community development.

The most prevalent concern identified during this process was the desire to maintain a sense of Hart County's rural character amidst the coming suburban growth. Current efforts to improve economic and social conditions are considered satisfactory but with room for minor improvements. Improvements that will likely come with the increased information and technology being applied to County programs and services. The County must continue to evolve its operations so as to better understand the changes happening around and within Hart County, and then understand how best to respond.

As a result of this process Hart County is better poised to act on the issues and opportunities identified and will work to achieve the type of community desired. Though the region is shifting away from a predominantly agricultural based economy, that industry can and will shape an important part of the county's character. So to will Lake Hartwell, and the County will improve its efforts to protect this resource. Relations with local cities can be improved so as to foster a stronger sense of place in each city, and in turn a stronger identity for Hart County.

For the next 20 years Hart County is well positioned to see both economic growth and the enhancement of the rural character that shapes so much of the local quality of life. Following through with the measures identified within the Community Agenda will assist in making those objectives a reality.

# Purpose

The purpose of planning and community development is to provide guidance for everyday decision-making by local government officials and other community leaders. When implemented, local plans help their community address critical issues and opportunities while moving toward realization of its unique vision for the community's future.

In Georgia, local Counties and Cities are required to follow a process outlined by the Department of Community Affairs (DCA). This process involves two majors stages: 1) The collection and assessment of data for use in the planning process, accompanied by the design of the public involvement strategies, and 2) the identification of the vision, objectives and implementation measures for the community.

The first stage is complete with the development of a Community Assessment and Participation Program, which is to be reviewed by DCA before work can be fully initiated on the later stage. Hart County completed this document in August 2007.

The purpose of the second stage is to develop the Community Agenda, a concise, user-friendly document for day-to-day decision making by community leaders as they work toward achieving the desired future of the community. The Community Agenda includes the community's vision for the future, key issues and opportunities it chooses to address during the planning period, and its implementation program for achieving the stated vision and objectives. This format not only provides community leaders with a road for developing the community but it also provides a mechanism by which

#### **Profile of Hart County**

What is now Hart County was part of the Cherokee Nation until the Cherokee relinquished their lands to the state through various treaties in the late 1700's. Early settlements were made adjacent to major waterways such as the Savannah and Tugaloo Rivers to take advantage of the rich bottomland most suitable area for farming. Tobacco began as the main staple but was quickly abandoned in the early 1800s. Over time the farm economy diversified until cotton began to dominate the antebellum period around 1850.

In late 1853 Hart County was created from portions of Franklin and Elbert Counties. The County was named for Revolutionary War heroine Nancy Hart, and lies on the eastern edge of Georgia, along the Savannah River/Lake Hartwell boundary between Georgia and South Carolina.

By the time of the Great Depression in 1929 the cotton industry in Hart County began to fade. A series of government supported efforts would slowly aid the development of industry in and around Hart County while farming began to recover. In 1950 the United State Congress authorized the construction of Hartwell Dam. By 1961, Lake Hartwell was completed and full, and with it began the second decline of agriculture. This time, however, the changes were not due to economic woes but by as a byproduct of growth in manufacturing related industries.

Today, Hart County is noted for its location immediately south of Interstate 85 near Lavonia, situated within one of the fastest growing areas of the United States, surrounded by rapidly expanding metropolitan areas; Atlanta, Gainesville and Athens, Georgia, and the Greenville-Spartanburg-Anderson metropolitan area of South Carolina.

There are two incorporated cities within Hart County. Hartwell is the county seat and the largest of the two at just over 4,200 residents. It is located in the center of the county close to Lake Hartwell. The other city is Bowersville, a small community in northwestern Hart County with approximately 340 people. Combined the county was estimated to have 24,036 residents in 2005.



# A RESOLUTION APPROVING THE SUMBITTAL OF THE COMMUNITY AGENDA FOR HART COUNTY TO THE GEORGIA MOUNTAINS RDC FOR DCA APPROVAL

**WHEREAS**, the Hart County Board of Commissioners have completed the draft Comprehensive Land Use Plan as part of the 10-year Plan Update.

**WHEREAS**, this document was prepared according to the rules and regulations of the State of Georgia, and the required public hearing was held on October 4, 2007.

**BE I THEREFORE RESOLVED**, that the Hart County Board of Commissioners does hereby transmit the Comprehensive Land Use Plan Update to the Northeast Georgia Regional Development Center for transmittal to the DCA for approval.

Adopted this 23rd day of October, 2007 BY: Oglesby, Chairman Hart County Board of Commissioners ATTEST

# COMMUNITY ISSUES AND OPPORTUNITIES

This is the summary listing and discussion of issues and opportunities identified for Hart County. Many were first discussed during development of the Community Assessment, with some identified through subsequent analysis and consideration. All of the ones ultimately listed, however, should be considered and preferably resolved as Hart County moves towards achieving its goals. The elements discussed include:

- Population
- Community Facilities and Services
- Housing
- Economic Development
- Natural Resources
- Historic Resources
- Intergovernmental Relations
- Land Use

# Population

The basis for all of a community's strategies involved in economic development, capital improvement projects, and land use regulation is to promote the welfare of the existing and future populations. Understanding the characteristics of both the present and projected populations allows opportunities for economic expansion without diluting the quality of services provided. The following trends and issues identified for Hart County must be considered during the planning period to ensure the County is responding to the community's needs:

## Issues:

- Incoming population growth (likely high)
- Monitoring surrounding demographic patterns
- Accommodating notable increase in retirement age population
- Maintain improvements in education
- Need to improve household income levels

- ✓ Policy: Network with neighboring communities Assign staff to collect information (Demographic, development trends) on other communities on an annual basis. Maintain open communication so as to stay aware of regional trends and issues. Cooperate with neighboring communities by offering similar information about Hart County.
- ✓ Annual Report of Demographics Develop a regular report that provides population and demographic data to County Commission and Department managers. This will ensure all facets of County operations are designed to address current trends and issues. The trends found within can be monitored for progress versus the projections outlined in the Comprehensive Plan. GMRDC is available to assist with this effort.
- ✓ Learn about impacts of retirement age populations Contact Chamber, GMRDC, and DCA and other organizations to research scope and type of impacts of retirement age populations: Social and economic demands, health care needs, etc. Consider a study specifically for Hart County, or possible workshop.

# **Community Facilities and Services**

Public facilities and services are those elements vital to a population's health, safety, and welfare that are most effectively provided by the public sector, such as sewerage, law enforcement and school services. A community's ability to adequately serve the present and projected demands for such services depends on identifying concerns with the spatial distribution and conditions affecting service delivery. The following trends and issues identified for Hart County must be considered during the planning period to ensure the County is responding to the community's needs for public facilities and services:

# Issues:

- Need for additional jail space. Possible expansion of existing facility
- Must replace Reed Creek fire station with a larger facility over the next 20 years
- Funding sources for expansion of water service in the county
- Possible needs for expanded sewer service for industrial development and to minimize impacts of septic systems
- Need additional recreation facilities, particularly those for retirement age residents
- Need for Hart County Hospital to implement strategic plan
- Improve response times for EMS
- Possible need for more nursing and personal care homes
- Need to improve library facilities
- Need for additional middle school space
- Possible need for transportation plan
- Need for expanded/new animal shelter

# **Opportunities:**

- Ample water supply
- Quality utilities
- Available land

• Possibility for trails and alternate transportation

- ✓ *Expansion of jail*
- ✓ Develop Parks and Recreation Master Plan
- ✓ Identify site for new fire station
- ✓ Consider Transportation Plan County should at least develop list of prioritized issues for communicating to GDOT and monitoring coordination of State projects. County can also build upon Rural Transit Plan developed by the GMRDC. Inclusion of a bike route and trail element would also be encouraged if the County finds a strong need or opportunity for either/both mthods of travel and recreation.
- ✓ *Expansion/Renovation of Library*
- ✓ Identify site for new middle school
- ✓ Consider investment in animal shelter GMRDC is providing the County with a costbenefit study of several options for investing in a local animal shelter. Recommendation may suggest investing in expansion and renovation of existing facility in Lavonia or investing in a new facility within the county. County should follow through with one of the recommended options and strive to support a quality animal shelter.
- ✓ *Inventory funding sources for water and sewer* Contact EPD and GMRDC to compile a list of outside funding options for investment in public water supply systems and public sewer. Develop a timetable for grant and loan applications and schedule for construction of system improvements.
- ✓ *Water system expansion: Phase 1* Based on expansion plan for constructing new main lines throughout the county
- ✓ *Develop/ Implement sewer expansion plan* In conjunction with partnering communities and the HCWSA

# **Economic Development**

Economic development analyses inventory a community's functional conditions and achievements to identify the strengths, weaknesses and needs of native businesses. This portrait of a region's economic state is the foundation for assessing the performance of wages and job skills, employment and industry patterns, and the programs and efforts designed to improve local economies. The following trends and issues identified for Hart County must be considered during the planning period to ensure the County is responding to the community's needs:

## Issues:

- Changing economic conditions; Need to expand economic base
- Need to attract quality labor pool, particularly among education and health service professionals
- Need to increase average wage levels
- Need for more professional, skilled employment opportunities

# **Opportunities:**

- Quality utilities and infrastructure
- Interstate accessibility
- Access to metropolitan areas

- ✓ Consider regular review of economic conditions Invite the Chamber, Development Authorities and GMRDC to assist the County with regular review of economic conditions. Possibly as a workshop and/or as annual report. This will ensure County and all stakeholders have latest, comparable knowledge about job loss and creation in area, trends in employment, etc.
- ✓ Assist IDA with targeted recruitment Make sure the County is aware of the types of industries the IDA is working to attract/expand, and specifically of those industries' needs for public facilities and services and that those needs are being addressed.
- ✓ Support region's industrial parks Where possible, the County should continue its support for industrial and major office parks within the region through the coordination of utilities and infrastructure, development policies, etc.
- ✓ Support region's post-secondary education facilities Where possible, the County should continue its support for area colleges and universities through the coordination of satellite facilities and programs and cooperative efforts with local high schools.

# Housing

Housing is a critical issue to every community as a primary factor of quality of life. The costs and availability of quality housing is a key gauge in calculating local costs of living and one measure in defining the long-term sustainability of the resident population. The housing element of the comprehensive plan is used to evaluate whether existing and projected development will meet the county's housing needs with respect to supply, affordability, and accessibility. The following trends and issues identified for Hart County must be considered during the planning period to ensure the County is responding to the community's housing needs:

# Issues:

- Need to maintain variety of housing types and increase volume of quality, affordable housing
- Need for more housing for the elderly
- Continue reduction in substandard housing units
- Need to understand economic impact of seasonal housing units

# **Opportunities:**

- Utilities and technology make Hart County more accessible
- Volume of "quality of life" factors

- ✓ Study substandard housing conditions Develop detailed inventory of units and parts of the county with concentrations of substandard housing. Identify measures the County can take to encourage reinvestment.
- ✓ Study impact of seasonal housing units Consult with DCA, GMRDC and other organizations to learn about economic and social impacts of seasonal housing. Consider workshop or report identifying any concerns for Hart County.

## Natural Resources

A community's natural resources are the native conditions and elements that contribute to the local character and livelihood, and can serve a community's health, culture and economy when properly managed. Because these sites and conditions are highly susceptible to disturbance from human activity, they are regarded environmentally sensitive and need to be preserved for public benefit. The following trends and issues identified for Hart County must be considered during the planning period to ensure the County is responding to the community's needs

#### Issues:

- Maintaining water quality of Lake Hartwell and area streams
- Protection of environmentally sensitive areas
- Consideration of measures to preserve prime agricultural lands
- Consideration of land management measures
- Protection of endangered species

# **Opportunities:**

- Parcel-level GIS database and new aerial imagery in development
- Modern variety of land management resources available for consideration
- Volume and variety of outdoor and agriculture related tourism opportunities
- Variety of parks and recreation land established

- ✓ *Review environmental protection policies* Present list of existing policies to County Commission, consider need for any additions or amendments.
- ✓ Review of environmental conditions with GIS Upon completion of the parcel-level GIS database for Hart County, have the GMRDC present a report or workshop highlighting the development within and around environmental sensitive areas.
- ✓ Review agriculture in Hart County Consider inventory of formal agricultural operations and prime agricultural land within the county. Study with GMRDC, Georgia Farm Bureau and UGA the projected economic impact of agriculture within the community and the need (if any) of any special measures to preserve specific lands or practices.

✓ Policy: Support DNR TMDL program - Stay knowledgeable of current TMDL status of streams within Hart County. Identify any measures for direct action by the County that would aid the remediation.

# **Historic Resources**

Historic resources are those man-made sites, structures and resources that contribute to the identity of a community and are considered to have a worth beyond their direct economic value. Historic resources are typically defined as buildings, objects or sites that are listed, or eligible for listing, in the National Register of Historic Places because of their associations with certain times and people in history. The following trends and issues identified for Hart County must be considered during the planning period to ensure the County is responding to the community's needs

# Issues:

- Possible loss of existing and potential historic structures through demolition or neglect
- Lack of formal inventory of historic and archaeological sites

# **Opportunities:**

- Framework for inventory of historic resources and sites available through this planning process
- Increased markets for historic and agricultural tourism
- Availability of preservation resources and programs through GMRDC, Ga HPD and other organizations

- ✓ Develop historic resources inventory With the GMRDC, complete an inventory of the existing and potential historic resources within the County. Identify the conditions of each and any measures the County could or should take to preserve them and encourage reinvestment.
- ✓ Consider historic and agri-tourism study Upon the completion of the inventory of historic resources, study the potential for expanded tourism related to historic-sites. Consider coordination with agricultural related businesses and county's rural character.

# **Intergovernmental Coordination**

Many government services and facilities are managed through cooperative arrangements with other entities and/or neighboring communities. To ensure the local government is maximizing the benefits of these relationships it should inventory and evaluate the structure of such arrangements, keeping them up-to-date and based on informed assessment of local conditions. The following trends and issues identified for Hart County must be considered during the planning period to ensure the County is responding to the community's needs

#### Issues:

- Ability to improve cooperation with the Army Corps of Engineers
- Need for more networking with neighboring communities to monitor growth trends

# **Opportunities:**

- Able to expand existing intergovernmental cooperative actions
- Existing Joint Development Authority available for economic development
- Improved information and technology for regional growth management

- ✓ *Policy: Network with neighboring communities* Assign staff to collect information (Demographic, development trends) on other communities on an annual basis. Maintain open communication so as to stay aware of regional trends and issues. Cooperate with neighboring communities by offering similar information about Hart County.
- ✓ Policy: Network with partner organizations (Chamber, Corps, Dev. Authority, etc) To ensure the County is fully aware of conditions and to improve communications between the County and other organizations, consider an annual report presented by staff on the status and conditions at various facilities/programs/ organizations within Hart County. Make sure the Commission understands the various need and identifies any potential areas for providing direct support.

#### Land Use

Land use and transportation are the main factors of community development planning. Ensuring the best balance of land uses, levels of accessibility and the overall sustainability of a community requires an understanding of development trends and issues. The following trends and issues identified for Hart County must be considered during the planning period to ensure the County is responding to the community's needs

# Issues:

- Desire to protect community's rural character
- Need to preserve land use balance of housing, commercial and industrial uses in high growth corridors
- Low support for land management measures
- Need for coordinating growth with utilities

# **Opportunities:**

- Improved land use information available through GIS
- Opportunity for cooperative land use planning with GMRDC and adjacent communities
- Modern variety of land management resources available for consideration

# Suggested Resolutions:

- ✓ Consider study to define rural character The planning process identified desire to retain rural character, with varying concepts on the most important factors contributing to that trait. The County should consider a follow-up effort to refine the definitions of rural character and ensure the County is preserving its most critical elements. Methods to consider include a formal study and report, a single workshop, or a survey.
- ✓ Land use forum with communities along Ga 17 Given the pending improvements in GIS information and new aerial imagery expected within a couple years, and noting that GDOT has improvement plans for the road, Hart County should conduct a land use and development forum for communities along the Ga 17 corridor. Participants could include the GMRDC, Franklin County and the cities along this corridor. This would allow each community to view their plans in context and facilitate discussion of coordinate improvement and land management measures.

# **COMMUNITY VISION**

The Community Vision is intended to paint a picture of what the community desires to become. This includes a complete description of the development patterns to be encouraged within the jurisdiction and provides overall guidelines for the qualities by which the community will measure itself an define success.

#### **Future Development Scenario**

The Future Development Scenario delineates the boundaries of major character areas throughout the entire community. It builds upon the Recommended Character Areas identified in the Community Assessment and may involve adjusted boundaries and/or modify the number or types of character areas based on discussions about desired future development patterns.

#### **Defining** Narrative

The overall development desired for Hart County will compliment existing patterns and scale, allowing the county to retain much of its rural character. Higher density land uses will be directed toward the cities and areas with existing utility capacity, reserving the bulk of the county for agricultural functions, large-lot residential estates and occasional commercial or professional operations the compliment the community.

One important factor to be considered in developing the Future Development Scenario for Hart County is the absence of major land use management policies. The County does have environmental protection measures in place, but does not have any type of formal zoning. To help manage the impacts of growth, the County can direct and influence development through the placement and scale of utilities, management of any improvements to local roads, criteria for subdivisions and minimum lot sizes. Areas where the County wishes to remain sparsely developed will see little public investment, whereas areas targeted for receiving growth and higher densities will see major investment in utilities and services.

Building upon those recommended in the Community Assessment, the Future Development Scenario for Hart County features 9 Character Areas. Each area has properties that will shape its development in unique fashion, while still contributing to the character of the whole county.

Note: Part of the planning process involves measuring local objectives against the Quality Community Objectives (QCOs) outlined by the Department of Community Affairs (DCA), as completed in the Community Assessment. Of the 17 QCOs identified, the following were considered applicable to Hart County:

- Traditional Neighborhoods
- Sense of Place
- Transportation Alternatives
- Regional Identity
- Heritage Preservation
- Environmental Protection

- Open Space Preservation
- Growth Preparedness
- Appropriate businesses
- Employment Options
- Housing Options
- Regional Cooperation

#### **Character** Areas

#### **Greater Royston**

*Location* – Southwestern corner of Hart County, surrounding the City of Royston.

Description – The goal of this area is to support the role of Royston as a minor regional center. It will foster a collection of neighborhood scale residential use with a variety of commercial, office and other public uses.

Of the cities along the Ga 17 corridor Royston is the southern destination for commercial and employment activity centers. Thanks to the medical facilities it functions on a scale comparable to Hartwell and Lavonia, and has the utility capacity to sustain larger commercial centers.

Land use in this area should compliment this distinction. Residential uses can include single family and multi-family residential units, as well as specialty units such as those for the aged or infirmed. Preferences should be given to traditional neighborhood forms, with sidewalks and smaller blocks, that allow newer development to feel compatible with established residences and, where possible, enable pedestrian accessibility.

Given the presence of water and sewer service it is expected that Royston will continue to serve as a destination for many services and activities unavailable in the smaller cities of Canon and Bowersville, as well as for rural portions of Hart, Elbert and Franklin Counties. Commercial and office activity can be either neighborhood scale or larger. Royston does feature a couple conventional strip shopping centers, though updated design features that decrease the impact of the automobile are preferable. Building heights of 3 and possibly 4 stories are possible close to the urban core of the city. As these uses are located further away from the urbanized areas, they should adopt smaller scales (under 3 stories) and seek to blend in with the rural landscape. It is expected the transition to purely rural environments will progress more quickly than with surrounding Hartwell.

Some industrial activity could also be sustained within this area, pending the availability of utilities. Such uses would be prohibited from nuisance activities that might impact surrounding residential and public uses, but there are opportunities for such larger scale developments in this area.

Appropriate Land Uses –

Single family residential Mutli-family residential Commercial Office Institutional Light industrial Churches Parks and recreation

# Related QCOs –

- Traditional Neighborhoods
- Sense of Place
- Transportation Alternatives
- Regional Identity
- Heritage Preservation
- Environmental Protection
- Open Space Preservation
- Appropriate businesses
- Employment Options
- Housing Options
- Regional Cooperation

Intention of complimenting Rosyton's scale and small-town character Potential with higher density areas Maintains region's identity as rural agricultural center with many small towns styles Complimenting existing and communities; Encouraging reinvestment NA NA Locating higher uses within urbanized areas Royston is an economic center capable of sustaining jobs and commerce This area will focus on enhancing quality and options of housing, and attract growth so as to

relieve pressure from rural areas Coordination with Royston

Connection with established Royston

- Implementation Measures -
  - ✓ Select allocation of water, sewer and paved roads within this area to attract/ control development
  - ✓ Attempt to concentrate some growth so as to deflect pressure from elsewhere in County
  - ✓ Encourage development of commercial, office and industrial centers
  - ✓ Monitoring development for application of environmental standards
  - ✓ Encourage open-space preservation in new development

#### Greater Bowersville

Location - Western edge of Hart County surrounding the cities of Bowersville and Canon.

*Description* – While part of the Ga 17 corridor that is experiencing growth pressures, these cities represent modest civic centers amidst rural settings. Neither functions as a commercial or employment center save for several smaller businesses mostly catering to immediate residents, nor is there the volume of water or sewer available to support higher densities. The goal of this area is to compliment these roles of smaller town centers, offering a minor shift from purely rural, agricultural surroundings with small communities based almost exclusively on housing.

Neither Bowersville nor Canon has large, established neighborhoods. Most housing associated with these communities remains rural in character (larger lots, often on active farms), with modest clustering of units coming together around the town centers. Housing introduced into the area, even in subdivisions, should be of larger lot sizes than traditional neighborhoods like those in Royston and Hartwell. Additional design considerations with landscaping, buffering and the inclusion of open space should be incorporated so as to distinguish this area from formal urbanizing areas.

Commercial uses should be restricted to neighborhood scale activities designed primarily to support area residents. Particularly as Ga 17 is improved and likely moved out of this part of Hart County, most through traffic should be regional in nature and oriented to the immediately neighboring communities. As such larger, regional commercial activities should be reserved for areas in and around Hartwell, Lavonia and Royston.

There are some industrial operations around Bowersville and it is recognized that available water capacity and arterial access makes the area suitable for such uses. Additional industrial activity is encouraged providing such uses are prohibited from nuisance activities that might impact surrounding residential and public uses.

Appropriate Land Uses -

Single family residential Neighborhood Commercial Light industrial Churches Parks and recreation

as

to

rural

best

Intention of complimenting scale and small-

identity

adhere

town character of Bowersville & Canon

agricultural center with many small towns

should

Seek to incorporate into new development

Restricted to those complimenting area

This area will focus on enhancing quality and

Coordination with Bowersville, Canon

region's

# Related QCOs –

- Traditional Neighborhoods
- Sense of Place
- Transportation Alternatives
- Regional Identity
- Heritage Preservation
- Environmental Protection
- Open Space Preservation
- Appropriate businesses
- Employment Options
- Housing Options
- Regional Cooperation

# Implementation Measures -

✓ Select allocation of water, sewer and paved roads within this area to attract/ control development

NA

NA

Maintains

residents NA

Development

management practices

options of housing

- ✓ Attempt to concentrate some growth so as to deflect pressure from elsewhere in County
- ✓ Monitoring development for application of environmental standards
- ✓ Encourage open-space preservation in new development

## Greater Lavonia

*Location* – The northwest portion of the county that includes I-85 and borders the City of Lavonia. Bordered to the south and east by Pooles Creek.

*Description* – The northern tip of the Ga. 17 corridor attracting development but also geared for heavier commercial growth due to utilities, presence of industrial parks and the Interstate access. This area is considered the gateway to Hart County and a current economic engine for industries requiring access to the neighboring metropolitan areas. While Lavonia retains some of the small-town elements and character, the overall scale of development and variety of public uses suggests the community is taking on more of a suburban feel. The goal of this area is to maximize the efficiency of accommodating new growth, attracting industrial growth/expansion, and maintaining the essence of connectivity to rural Hart County and the neighboring cities.

Interstate access and sewer capacity has enabled Lavonia to take on conventional metropolitan characteristics like chain retail and dining establishments and volumes of auto-oriented strip shopping developments. Most of this is restricted to select arterial corridors, but it has also fostered expansive growth of suburban style residential and office uses on the city's periphery.

New residential in this area is encouraged to adhere to traditional neighborhood forms where adjacent to established residential areas. Beyond that, residential development should aspire to early generation suburban neighborhood forms, featuring curvilinear roads and larger <sup>1</sup>/<sub>2</sub> -1 acre lots but maintaining road connectivity, short front yards and pedestrian trails or sidewalks if possible. Cul-de-sacs should be discouraged to protect against the need for major road improvements, the development of traffic problems at key intersections and provide a sense of urbanity amid rural landscapes. Higher densities would be encouraged if/as sewer becomes available to more of this area.

Commercial, office and institutional uses are encouraged in areas with established utilities and infrastructure, preferably within Lavonia or corridors of established activity centers. Infill development is encouraged when existing structures become vacant (a common trait with modern commercial structures). Larger, regional scale operations are permitted as the Interstate interchanges make the area a regional destination for tourists and passing motorists.

Industrial uses are acceptable but restricted to smaller operations unless located within the I-85 Corridor overlay (See below). Some industrial uses may be feasible in this area as utilities and conditions permit, such as businesses that are low-traffic and not considered nuisance activities.

Appropriate Land Uses –

Single family residential Mutli-family residential Commercial Light industrial Office Churches Parks and recreation

# Related QCOs -

	4 <sup>1</sup>					
8	Traditional Neighborhoods	NA				
8	Sense of Place	NA				
•	Transportation Alternatives	Potential with higher density areas				
	Regional Identity	NA				
	Heritage Preservation	NA				
0	Environmental Protection	Development should adhere to best management practices				
	Open Space Preservation	Seek to incorporate into new development				
	Appropriate businesses	Locating higher uses within urbanized areas				
٠	Employment Options	Royston is an economic center capable of sustaining jobs and commerce				
0	Housing Options	This area will focus on enhancing quality and options of housing, and attract growth so as to relieve pressure from rural areas				
0	Regional Cooperation	Coordination with Lavonia				

# Implementation Measures -

- ✓ Select allocation of water, sewer and paved roads within this area to attract/ control development
- $\checkmark$  Attempt to concentrate some growth so as to deflect pressure from elsewhere in County
- ✓ Encourage development of commercial, office and industrial centers
- ✓ Encouraging infill where possible
- ✓ Monitoring development for application of environmental standards
- ✓ Encourage open-space preservation in new development

# **I-85** Corridor

Location – The northern tip of the county that includes I-85.

*Description* – As the only portion of the county with direct access to the Interstate this area has been significant to Hart County's industrial growth over the past 15 years. In conjunction with the Ga 17 corridor and the City of Lavonia, the I-85 corridor has attracted heavier commercial and industrial growth than elsewhere in the County. This area is considered the gateway to Hart County and a current economic engine for industries requiring access to the neighboring metropolitan areas. The goal of this area is to maximize the available resources necessary for continuing this growth and preserve this corridor for economic development.

Some residential and agricultural activity remains in this area, but the prevailing infrastructure and utilities enable more intensive uses. Together with neighboring communities and the Joint Development Authority, Hart County has encouraged the use of the general I-85 corridor for economic development and industrial development.

Recognizing the other uses and conditions prescribed for the Greater Lavonia area (see above), the I-85 Corridor overlay provides for industrial development at those areas closest to the Interstate. Even with this designation there is the need for proper utilities and infrastructure for each subsequent development, though in most cases these should be readily available depending on the scale of operation proposed. Where such industrial uses are near or adjacent to predominantly residential areas extra care should be paid to prohibit nuisance activities.

Appropriate Land Uses -

Commercial Light industrial Heavy Industrial

Related QCOs –

• Traditional Neighborhoods	NA
Sense of Place	NA
• Transportation Alternatives	Potential interconnectivity among activity centers
Regional Identity	NA
Heritage Preservation	NA
• Environmental Protection	Development should adhere to best management practices
Open Space Preservation	NA
Appropriate businesses	Locating higher uses within urbanized areas
Employment Options	The I-85 area is an economic center capable of sustaining jobs and commerce
Housing Options	NA
Regional Cooperation	Coordination with Lavonia, Stephens County

# Implementation Measures -

- ✓ Select allocation of water, sewer and paved roads within this area to attract/ control development
- $\checkmark$  Attempt to concentrate some growth so as to deflect pressure from elsewhere in County
- ✓ Encourage development of commercial, office and industrial centers
- ✓ Encouraging infill where possible
- ✓ Monitoring development for application of environmental standards

#### Arterial Corridors

*Location* – An overlay area for the main roads connecting Hartwell with surrounding cities: US 29 (Royston), Ga 51 (Bowersville), and Ga 77/Providence Church Road (Lavonia).

*Description* – Plans for these arterial roads include the eventual provision of main lines for expanded public water service. As such, time and growth pressures will see these corridors forced to accommodate volumes of both through traffic and persons accessing destinations along the route. In an effort to preserve the main functions of the roads and to minimize the impacts of development on the overall rural character of the county, these overlays have been identified to discourage inappropriate development types.

Small-scale commercial activities are permissible, preferably at major intersections. Development should be relatively small (under 2 stories) and feature small parking areas. Larger operations such as strip centers should be avoided and redirected closer to Lavonia, Hartwell or Royston. Signage should be reserved to minimal sizes and feature minimal lighting.

Subdivisions and residential development are also permitted, but should be designed for compatibility with predominantly rural surroundings. Larger buffer areas along the roadway, preserved open spaces and subdued entrances are encouraged. Ideally volumes of residential activity should be hidden from view.

Overall development patterns should be sparse enough to forgo the need for lighted intersections and feature as few curb cuts as possible so as to maintain flow of traffic.

Appropriate Land Uses -

Residential Agricultural Commercial

Related QCOs -

٠	Traditional Neighborhoods	NA		
٠	Sense of Place	Maintain rural character of overall county		
٠	Transportation Alternatives	NA		
٠	Regional Identity	Contribute to areas agricultural, rural identity		
٠	Heritage Preservation	Restrict encroachment of suburban development		
٠	Environmental Protection	Development should adhere to best management practices		
•	Open Space Preservation	Encourage buffers and preserved open space in new development		
٠	Appropriate businesses	Restricting intense uses to urbanized areas		
٠	Employment Options	NA		
٠	Housing Options	NA		
٠	Regional Cooperation	NA		

# Implementation Measures -

- ✓ Select allocation of water, sewer and paved roads within this area to attract/ control development
- $\checkmark$  Monitoring development for application of environmental standards

#### Greater Hartwell

*Location* – The area immediately surrounding Hartwell and reaching south and west in accordance with utility service areas.

*Description* – Hartwell is recognized as the civic and commercial center for most of Hart County and the seasonal visitors to Lake Hartwell. The area is shaped by the small-town urban core featuring local and regional commercial uses, civic destinations and surrounding neighborhoods. The eventual extent of this higher density of land use will be shaped by controlled outward expansion of water and sewer service. The goal of this area is to enhance the form and character of Hartwell so as to alleviate development pressure throughout rural Hart County, and to create a transitional space between the two areas (rural and urban).

Development should be fostered that compliments what exists in Hartwell, maintaining the town scale and design. Commercial centers, offices and civic functions can be developed that connect with comparable uses within the city fabric. Industrial uses may also be possible where utilities and infrastructure permit. Residential uses should mimic the traditional neighborhood form and scale of existing housing in and around Hartwell. This would include features such as block and lot size, capacity for sidewalks and pedestrian accessibility, and a predominant house size below 3 stories.

Further away from the city the form can begin to accept more rural/suburban traits. A transition from urban to rural is encouraged through a decrease in the scale of commercial activity (keeping that as close to the city as possible), taking on larger lots indicative of the absence of sewer, and seeing signs of agriculture. Development should be restricted to mostly residential and rural activities by the time one progresses from the city limits to the edge of this character area.

Appropriate Land Uses –

Single family residential Mutli-family residential Commercial Office Light industrial Churches Parks and recreation

# Related QCOs -

Traditional Neighborhoods Connection with established Hartwell ۲ Intention of complimenting scale and Sense of Place 8 character of Hartwell Potential with higher density areas **Transportation Alternatives Regional Identity** Maintains region's identity as rural agricultural center with many small towns Complimenting existing styles and Heritage Preservation • communities: Encouraging reinvestment Development should adhere to best **Environmental Protection** . management practices Seek to incorporate into new development **Open Space Preservation** Restricted to those complimenting area Appropriate businesses residents **Employment Options** Hartwell is an employment center and able to e sustain industry This area will focus on enhancing quality and Housing Options options of housing Coordination with Hartwell **Regional Cooperation** 

#### Implementation Measures -

- ✓ Select allocation of water, sewer and paved roads within this area to attract/ control development
- ✓ Attempt to concentrate some growth so as to deflect pressure from elsewhere in County
- ✓ Encourage development of commercial, office and industrial centers
- ✓ Monitoring development for application of environmental standards
- ✓ Encourage open-space preservation in new development

#### Reed Creek

*Location* – Most of the large peninsula to the north of Hartwell.

*Description* - A mix of seasonal and year-round residential, with some lake-related commercial, conservation and recreation use. This area should be maintained in accordance with management plans for the reservoir and environmentally sensitive areas. The volume of permanent structures and houses should be such that they do not potentially lead to overcrowding of the lake. The goal of this area is to strengthen the community's relationship with Lake Hartwell, both as an amenity for recreation and scenic beauty and as a resource to be protected.

The variety of uses along the lake-front will range from residential, public access and parks, communal access for private subdivisions and appropriate types of commercial activity. Heavy industrial uses, activities that include on-site storage of potential contaminants and large-scale commercial activities that are not oriented to the lake should be restricted.

Of more concern to lake-front properties will be the overall scale of activity. Many roads around the lake remain unpaved and sewer service remains at a premium. So as to minimize the impact of development, human activity, flood hazards and deterioration of the shoreline and stream banks, the overall scale of development should maintain a minimum of 1-unitper-acre where possible. Structures should be relatively small – under three full stories – and the landscape should retain as much of the natural foliage and tree canopy as possible.

As development moves immediately inland from the shoreline, structural types and land uses should be compatible with the lake-shore activities. Residential development may take on more neighborhood and subdivision forms given the proximity to Hartwell. Commercial uses and public activity centers should locate along major, paved roads and preferably at/close to major intersections. Properties adjacent to residential uses should be of comparable scale and restricted from nuisance activities.

Further inland portions of this area also include more agricultural activity. This combined with the distance removed from Hartwell and more populated areas lets this part of the lake corridor take on a more rural feel. Even where the scale and types of lake-frontage property may appear the same as lots on the Hartwell side, the rest of the area features fewer commercial and public uses and takes on a more isolated feel. Apart from public parks and select commercial uses there should be no other uses designed to attract visitors to this area.

Subdivision development is encroaching into this area as water does become available and more jobs can be found along the Interstate corridor. This is acceptable provided this housing involves quality units likely to attract long-term reinvestment and that environmental standards are observed. Subdivisions are encouraged to incorporate open space into their design and to screen housing from public viewpoints so as to preserve image of rural countryside.

# Appropriate Land Uses –

Single-family residential Multi-family residential *(Where sewer is available)* Neighborhood commercial *(small restaurants, fueling stations, lake-related retail, etc)* Churches Public parks

# Related QCOs -

	2.000	
8	Traditional Neighborhoods	NA
۲	Sense of Place	Identity as a "lake community"
0	Transportation Alternatives	NA
6	Regional Identity	Part of Lake Hartwell – Regional Reservoir
8	Heritage Preservation	NA
	Environmental Protection	Development should adhere to best management practices
6	Open Space Preservation	Seek to incorporate into new development
•	Appropriate businesses	Restricted to those complimenting area residents
6	Employment Options	NA
¢	Housing Options	This area will focus on enhancing quality and options of housing
٠	Regional Cooperation	NA

#### Implementation Measures -

- $\checkmark$  Select allocation of water, sewer and paved roads within this area to control development
- ✓ Monitoring development for application of environmental standards
- ✓ Quality, controlled public access to ensure all residents feel benefits from, and responsibility for, the lake
- ✓ Encourage open-space preservation in new development

#### Lake Hartwell

*Location* – The area to the immediate north and east of Hartwell, adjacent to the lake and coming inland to the nearest major intersections.

*Description* - A mix of seasonal and year-round residential, with some lake-related commercial, conservation and recreation use. This area should be maintained in accordance with management plans for the reservoir and environmentally sensitive areas. The volume of permanent structures and houses should be such that they do not potentially lead to overcrowding of the lake. Like with Reed Creek the goal of this area is to strengthen the community's relationship with Lake Hartwell, both as an amenity for recreation and scenic beauty and as a resource to be protected. Unlike reed Creek, however, this area will feature more of the commercial and service amenities for residents and visitors so as to pull tourists deeper into Hart County and to maximize utility service areas.

The variety of uses along the lake-front will range from residential, public access and parks, communal access for private subdivisions and appropriate types of commercial activity. Heavy industrial uses, activities that include on-site storage of potential contaminants and large-scale commercial activities that are not oriented to the lake should be restricted.

Of more concern to lake-front properties will be the overall scale of activity. Many roads around the lake remain unpaved and sewer service remains at a premium. So as to minimize the impact of development, human activity, flood hazards and deterioration of the shoreline and stream banks, the overall scale of development should maintain a minimum of 1-unitper-acre where possible. Structures should be relatively small – under three full stories – and the landscape should retain as much of the natural foliage and tree canopy as possible.

As development moves immediately inland from the shoreline, structural types and land uses should be compatible with the lake-shore activities. Residential development may take on more neighborhood and subdivision forms given the proximity to Hartwell. Commercial uses and public activity centers should locate along major, paved roads and preferably at/close to major intersections. Properties adjacent to residential uses should be of comparable scale and restricted from nuisance activities.

Though some agricultural activities remain in this area very little (none?) of it is of commercial scale. Given the proximity to the lake and the desire to foster more higher end residential use in the area, new agricultural activity should be redirected to rural Hart County.

#### Appropriate Land Uses –

Single-family residential Multi-family residential *(Where sewer is available)* Neighborhood commercial *(small restaurants, fueling stations, lake-related retail, etc)* Churches Public parks Office parks *(Where sewer is available)* 

to

best

# Related QCOs –

- Traditional Neighborhoods Connection with established Hartwell Identity as a "lake community"
- ۲ Sense of Place
- Transportation Alternatives
- areas **Regional Identity** Part of Lake Hartwell - Regional Reservoir 6 NA

NA

Development

management practices

residents and visitors

Heritage Preservation 0

**Environmental Protection** e

- **Growth Preparedness**
- Appropriate businesses •
- **Employment Options** €
- sustain industry Housing Options e
  - This area will focus on enhancing quality of lake-front housing **Regional Cooperation** 
    - Coordination with Hartwell, other communities on the lake.

Sidewalks and trails are possible in some

Restricted to those complimenting area

Hartwell is an employment center and able to

adhere

should

# Implementation Measures -

- $\checkmark$  Select allocation of water, sewer and paved roads within this area to control development
- ✓ Monitoring development for application of environmental standards
- ✓ Quality, controlled public access to ensure all residents feel benefits from, and responsibility for, the lake

#### **Rural Hart County**

Location – Summation of unincorporated County between the other character areas.

*Description* - The remaining land, and most of Hart County, remains largely rural, with a mix of agricultural activity, large lot residential, conservation lands, churches and some small stores. The overall density of development is very sparse and visibly there is almost an even ratio of active farms and large residential lots. Lots of the prevailing landscape remains in natural settings or cultivated for agricultural uses. As such, the goal of this area is to preserve these characteristics and promote the land uses that evoke truly rural lifestyles.

Agricultural activity is the predominant use found within this area, and should be preserved as such. Though economically agriculture has not retained its levels of prosperity, it is still vital to the local economy and remains the dominant lifestyle of existing residents. This includes larger commercial farming operations and smaller, recreational farmers mostly aspiring for open spaces and country living. Additional measures may be needed by the County to help sustain select agricultural sectors, if desired, but as a development form the most efficient and effective way of retaining the county's rural character and efficient distribution of utilities is to maintain the level of agricultural activity. Redirecting development pressures away from these areas will assist in the goal.

Some residential development is permissible in this area, particularly individual large lot housing and subdivisions employing conservation design. Subdivisions should be designed for compatibility with predominantly rural surroundings. Larger buffer areas along the roadway, preserved open spaces and subdued entrances are encouraged. Ideally volumes of residential activity should be hidden from view.

Small-scale commercial activities are permissible, preferably at major intersections. Development should be relatively small (under 2 stories) and feature small parking areas. Larger operations such as strip centers should be avoided and redirected closer to Lavonia, Hartwell or Royston. Signage should be reserved to minimal sizes and feature minimal lighting.

Appropriate Land Uses –

Single family residential Agriculture Neighborhood commercial Forestry Churches Parks and recreation

# Related QCOs –

	·	
8	Traditional Neighborhoods	NA
	Sense of Place	Maintain rural character of overall county
	Transportation Alternatives	NA
	Regional Identity	Contribute to areas agricultural, rural identity
0	Heritage Preservation	Restrict encroachment of suburban development
6	Environmental Protection	Development should adhere to best management practices
4	Open Space Preservation	Encourage buffers and preserved open space in new development
•	Appropriate businesses	Restricting intense uses to urbanized areas, preserving rural area for agriculture
6	Employment Options	NA
•	Housing Options	NA
8	Regional Cooperation	NA

# Implementation Measures -

- ✓ Select allocation of water, sewer and paved roads within this area to control development
- ✓ Monitoring development for application of environmental standards
- ✓ Quality, controlled public access to ensure all residents feel benefits from, and responsibility for, the lake



# **IMPLEMENTATION PROGRAM**

The implementation program is the overall strategy for achieving the Community Vision and for addressing each of the Community Issues and Opportunities. It identifies specific measures to be undertaken by the community to implement the plan.

The two components of this are the Short-Term Work Program (STWP) and identified long-term Policies. The STWP represents the specific activities the government will undertake within the next 5 years to address the issues and opportunities identified during the planning process. It provides some guidance as to the parties responsible for implementing the action, a projection of cost and any possible funding sources. It should be noted that the costs referenced are NOT fixed nor do they signify a financial commitment by the community. This information is merely to provide a guide for the government as to the possible expenses associated with some tasks so that proper fiscal planning can take place.

The listing of policies is designed to identify those new directives that go above and beyond normal or established practice but are considered necessary to achieve the stated objectives. This includes any policies the local government will adopt to provide ongoing guidance and direction to local government officials for making decisions consistent with achieving the Community Vision or addressing Community Issues and Opportunities.

# **Suggested Policies**

- ✓ Policy: Network with neighboring communities Assign staff to collect information (Demographic, development trends) on other communities on an annual basis. Maintain open communication so as to stay aware of regional trends and issues. Cooperate with neighboring communities by offering similar information about Hart County.
- ✓ Policy: Network with partner organizations (Chamber, Corps, Dev. Authority, etc) To ensure the County is fully aware of conditions and to improve communications between the County and other organizations, consider an annual report presented by staff on the status and conditions at various facilities/programs/ organizations within Hart County. Make sure the Commission understands the various need and identifies any potential areas for providing direct support.
- ✓ Policy: Support DNR TMDL program Stay knowledgeable of current TMDL status of streams within Hart County. Identify any measures for direct action by the County that would aid the remediation.

# Short-Term Work Program - 2008-2012 Hart County

Year	Element	Action	Responsibility	Cost	Funding Source
2008	Рор	Annual report of population and demographic data to County Commission	Admin., GMRDC	NA	NA
2008	CFS	Consider investment in animal shelter	County, GMRDC	TBD	County
2008	CFS	Inventory of funding sources for water/ sewer improvements	Admin., GMRDC	NA	NA
2008	ED	Annual economic report	Chamber, DA, GMRDC	NA	NA
2008	LU	Workshop on results of implementing GIS	County, GMRDC	NA	NA
2008	HP	Develop Historic Resources Inventory	County, GMRDC, HPD	\$2,000	HPD, County
2008	LU	Land use forum with communities along Ga 17	County, GMRDC	NA	NA
2009	Рор	Annual report of population and demographic data to County Commission	Admin., GMRDC	NA	NA
2009	CFS	Consider transportation plan	County, GMRDC	TBD	County, DCA
2009	CFS	Implement next pahse of water system expansion	County, Public Works	TBD	County, Grants, Loans
2009	CFS	Implement next phase of sewer expansion	County, Public Works	TBD	County, Grants, Loans
2009	ED	Annual economic report		NA	NA
2009	ED	Assist IDA with targeted recruitment	County, DA	NA	NA
2009	Н	Consider study on seasonal housing units	County, GMRDC	TBD	County, DCA
2009	NR	Review environmental protection policies	County, GMRDC, DNR, DCA	NA	NA
2009	NR	Consider study on agriculture lands/economy	County, GMRDC, DNR, Ga Farm Bureau	TBD	County, DNR, GFB
2009	HP/ED	Consider historic and agri-tourism study	County, Chamber, GMRDC, DED	TBD	HPD, GDED
2009	CFS	Expansion of jail	Sheriff, County	TBD	County
2009	CFS	Expansion/Renovation of Library	Library, County	TBD	County
2010	Рор	Annual report of population and demographic data to County Commission	Admin., GMRDC	NA	NA

# Short-Term Work Program - 2008-2012 Hart County

Year	Element	Action	Responsibility	Cost	Funding Source
2010	CFS	Consider parks and recreation master plan	Parks and Rec	TBD	County, DNR
2010	ED	Annual economic report	Chamber, DA, GMRDC	NA	NA
2010	H	Develop inventory of substandard housing	County, GMRDC	\$1,000	County, DCA
2010	Pop	Study on retirement age populations – Social and economic demands	Admin., GMRDC	<u>\$1,</u> 000	County, DCA
2011	Рор	Annual report of population and demographic data to County Commission	Admin., GMRDC	NA	NA
2011	CFS	Identify site for new middle school	School Board, County	TBD	School Board
2011	ED	Annual economic report	Chamber, DA, GMRDC	NA	NA
2012	Рор	Annual report of population and demographic data to County Commission	Admin., GMRDC	NA	NA
2012	CFS	Identify site for new fire station	Fire Dept	TBD	County
2012	ED	Annual economic report	Chamber, DA, GMRDC	NA	NA

# HART COUNTY REPORT OF ACCOMPLISHMENTS 2000 - 2004

PLAN ELEMENT	DESCRIPTION	STATUS	COMMENT
CFS	Develop New Recreation Complex on Route 77	Complete	
CFS	Study City/County Consolidation	Complete	Ongoing Analysis
CFS	Expand Fire Dept. Staff to include full time Fire Chief	In Progress	Full-Time Chief to be hired 1 <sup>st</sup> quarter 2008
CFS	Construct Fire Training Facility	Complete	
CFS	Hire Full-Time Fire Training Officer	In Progress	
CFS	Develop a County Internet Web Site	Complete	
CFS	Purchase and Renovate Property on Johnson Street for a Shelter for Victims of Domestic Violence.	Complete	
CFS	Construct an Adult Literacy Center	Complete	
CFS	Expand Library Parking Facilities and Meeting Space	Complete	
CFS	Development of an EMS Substation in the Northern Section of the County	Complete	
CFS	Purchase three EMS vehicles during the next 5 years	Complete	Ongoing Capital Replacement Plan in Place
CFS	Develop a county-wide water system	In Progress	

# HART COUNTY REPORT OF ACCOMPLISHMENTS 2000 – 2004

PLAN ELEMENT	DESCRIPTION	STATUS	COMMENT
ED	Assist private development of Lake Hartwell waterfront project; Including specialty shopping, high-end restaurants and water- based recreational facilities	Ongoing	
ED	Complete Gateway Industrial Park project	Complete	
ED	Hire full-time paid Economic Developer	Complete	
ED	Adopt a policy for property tax abatement for employers	Complete	
ED	Emphasize Hart County as a prime location for retirement villages	Complete	
NR	Adopt regulations to implement State protection criteria for water supply watersheds	Complete	
NR	Adopt regulations to implement state protection criteria for significant groundwater recharge areas	Complete	
NR	Adopt a flood damage prevention ordinance	Complete	
Рор	Implement Community Development Dept.	Postponed	Not desired at this time
LU	Implement Development Permitting Process	Complete	
HR	Maintenance of abandoned cemeteries	Complete	Routine policy